

Message Text

CONFIDENTIAL

PAGE 01 BONN 13597 01 OF 05 191803Z
ACTION EUR-12

INFO OCT-01 ISO-00 ACDA-07 IO-13 TRSE-00 CIAE-00
DODE-00 PM-05 H-01 INR-07 L-03 NSAE-00 NSC-05
PA-01 PRS-01 SP-02 SS-15 USIA-06 DHA-02 CU-04
OES-07 OMB-01 FEA-01 EB-08 NRC-05 ERDA-05 /112 W
-----104299 191930Z /46

R 191748Z AUG 77
FM AMEMBASSY BONN
TO SECSTATE WASHDC 0785
INFO AMEMBASSY BERLIN
AMEMBASSY LONDON
AMEMBASSY MOSCOW
AMEMBASSY PARIS
USMISSION USBERLIN
USMISSION NATO

C O N F I D E N T I A L SECTION 01 OF 05 BONN 13597

E.O. 11652: GDS
TAGS: PGOV, BQG
SUBJECT: FRG/GDR RELATIONS: VAN WELL REPORT TO ALLIES
ON WISCHNEWSKI/KOHL SOUNDINGS

REF: BONN 13175

BEGIN SUMMARY: ON AUGUST 16, STATE SECRETARY VAN WELL
AGAIN BRIEFED THE ALLIED MINISTERS REGARDING THE
FRG/GDR SOUNDINGS. THE FIRST WISCHNEWSKI/KOHL MEETING
TOOK PLACE AS SCHEDULED ON AUGUST 12 AND WAS CONDUCTED
IN A BUSINESSLIKE FASHION, WITH EACH REPRESENTATIVE
PRESENTING A PREPARED POSITION. NONE OF THE POINTS
RAISED BY WISCHNEWSKI WAS NEW. BOTH SIDES EXPRESSED A
WISH FOR CONTINUED COOPERATION AND AGREED THAT THERE
WERE CERTAIN QUESTIONS, E.G. CITIZENSHIP, WHICH WERE
NON-NEGOTIABLE. THE ONLY SURPRISE IS THE GDR'S APPARENT
REFUSAL TO SELL OR EXCHANGE THE DUCKBILL. VAN WELL
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BONN 13597 01 OF 05 191803Z

SAID THAT SEVERAL OF THE TOPICS APPEAR TO BE PROMISING
SUBJECTS FOR FUTURE DISCUSSION AND HE WAS ENCOURAGED
THAT KOHL DID NOT REJECT OUT OF HAND WISCHNEWSKI'S
ATTEMPT TO ESTABLISH A "ROOF" FOR THE SUBSEQUENT
GDR/SENAT NEGOTIATIONS ON BERLIN ISSUES. END SUMMARY

1. STATE SECRETARY VAN WELL INVITED THE ALLIED

MINISTERS TO A MEETING AT THE FOREIGN OFFICE ON AUGUST 16 IN ORDER TO REPORT ON THE FIRST ROUND OF WISCHNEWSKI-KOHL "SOUNDINGS" WHICH TOOK PLACE ON AUGUST 12. HE SAID THAT THE MEETING LASTED OVER THREE HOURS AND THAT BOTH SIDES HAD PREPARED PAPERS IN ADVANCE. WISCHNEWSKI PRESENTED THE PAPER CONCERNING WHICH HE HAD PREVIOUSLY INFORMED THE THREE ALLIES, AND KOHL RESPONDED WITH A LIST OF ITEMS IN WHICH THE GDR WAS INTERESTED. IT WAS AGREED THAT THE NEXT MEETING WOULD BE HELD ON AUGUST 25.

2. VAN WELL THEN PROCEEDED TO SUMMARIZE THE SUBSTANCE OF THE MEETING. HE SAID THAT WISCHNEWSKI BEGAN BY REFERRING TO THE RECENT EXCHANGE OF LETTERS BETWEEN SCHMIDT AND HONECKER AND, SAYING HE WAS SPEAKING ON BEHALF OF SCHMIDT, REAFFIRMED THE FRG INTENTION TO PURSUE DETENTE AND COOPERATION. KOHL SAID HE WAS ALSO SPEAKING ON BEHALF OF THE GDR POLITICAL LEADERSHIP. WISCHNEWSKI ASSUMED THAT NEITHER SIDE IS INTERESTED IN WORSENING FRG/GDR RELATIONS NOR IN REDUCING WHAT HAD BEEN ACHIEVED SO FAR BUT THAT BOTH WERE INTERESTED IN CONCRETE IMPROVEMENTS. SUCH A PERSPECTIVE WOULD CONFORM TO THE PRINCIPLES OF HELSINKI AND BE A PREPARATION FOR BELGRADE. WISCHNEWSKI WENT ON TO RECOUNT THE HISTORY OF THE 84 POINTS AND SAID HE WISHED TO LIST THE POINTS IN WHICH THE FRG WAS INTERESTED AND CONFIDENTIAL

CONFIDENTIAL

PAGE 03 BONN 13597 01 OF 05 191803Z

TO ASK WHETHER IT WAS POSSIBLE TO PURSUE THEM. WISCHNEWSKI INTERJECTED, HOWEVER, THAT HE WANTED TO SAY AT THE OUTSET THAT, SINCE ONE OFTEN SPEAKS OF "REALITIES" ONE MUST REALIZE THAT NOTHING WHICH WAS EXCLUDED FROM THE BASIC TREATY COULD NOW BE REINTRODUCED.

3. WISCHNEWSKI BEGAN BY LISTING THE MORE SERIOUS POINTS, ESPECIALLY HUMAN RIGHTS AND VISITS. HE SAID THAT THE FRG WAS CONCERNED AT THE INCREASE IN THE NUMBER OF FRG VISITORS TURNED BACK, NOTABLY THOSE WHO HAD RECENTLY LEFT THE GDR AND WHO WERE VISITING FAMILY. (COMMENT: THIS PRESUMABLY REFERS TO THE TWO PRINCIPAL CATEGORIES OF TRAVELERS TO WHICH THE GDR HAS DENIED ENTRY, RECENT EMIGRES AND THOSE GOING TO THE GDR TO ARRANGE EMIGRATION OF FAMILY AND FIANCES STILL THERE.) WISCHNEWSKI NOTED THE INCREASE IN ROAD USE FEES IN EAST BERLIN WHICH THE GDR HAS IMPOSED AND MADE A STRONG PLEA FOR THE GDR TO REMOVE THE RESTRICTIONS WHICH IT HAS IMPOSED DURING THE LAST YEAR. THE FEDERAL GOVERNMENT COULD NOT ACCEPT SUCH RESTRICTIONS.

4. WISCHNEWSKI THEN WENT ON TO LIST AREAS WHICH HE

HOPED OFFERED POSSIBILITIES FOR IMPROVEMENT, E.G. A
REDUCTION IN THE AGE AT WHICH PENSIONERS CAN VISIT THE

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 BONN 13597 02 OF 05 191809Z
ACTION EUR-12

INFO OCT-01 ISO-00 ACDA-07 IO-13 TRSE-00 CIAE-00
DODE-00 PM-05 H-01 INR-07 L-03 NSAE-00 NSC-05
PA-01 PRS-01 SP-02 SS-15 USIA-06 DHA-02 CU-04
OES-07 OMB-01 FEA-01 EB-08 NRC-05 ERDA-05 /112 W
-----104395 191930Z /46

R 191748Z AUG 77
FM AMEMBASSY BONN
TO SECSTATE WASHDC 0786
INFO AMEMBASSY BERLIN
AMEMBASSY LONDON
AMEMBASSY MOSCOW
AMEMBASSY PARIS
USMISSION USBERLIN
USMISSION NATO

C O N F I D E N T I A L SECTION 02 OF 05 BONN 13597

FRG AND THE BALANCE OF THE 25 "SMALL STEPS" WHICH
HAVE NOT BEEN SUCCESSFULLY NEGOTIATED. WISCHNEWSKI
SAID THE FRG OPPOSED THE DIFFICULTIES WHICH THE PERMA-
NENT REPRESENTATION IN EAST BERLIN HAD ENCOUNTERED,
ESPECIALLY IN TALKING TO CITIZENS FROM THE GDR
REGARDING URGENT FAMILY REUNIFICATION CASES. HE
SAID THAT THE GDR DENIAL OF THE RIGHT OF REPRESENTATION
OF WEST BERLINERS ELSEWHERE THAN IN THE GDR WAS NOT IN
ACCORDANCE WITH EXISTING AGREEMENTS AND THAT THE FRG
WANTED FULL COMPLIANCE WITH THE QA.

5. WISCHNEWSKI THEN PROPOSED DISCUSSIONS ON A NUMBER
OF ENVIRONMENTAL QUESTIONS, INCLUDING THE POLLUTION OF
THE WERRA, ROEDEN AND SAALE RIVERS. HE DISCUSSED THE
NEGOTIATIONS FOR A CULTURAL AGREEMENT, A SCIENCE AND
TECHNOLOGY AGREEMENT AND A LEGAL ASSISTANCE AGREEMENT.
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BONN 13597 02 OF 05 191809Z

HE ALSO RAISED THE QUESTION OF THE GDR ROAD FEE ON TRUCKS, ALLUDED TO POSSIBLE FRG LEGISLATION IMPOSING EQUIVALENT TAXES, AND PROPOSED AN AGREEMENT FOR THE MUTUAL ELIMINATION OF SUCH FEES AND TAXES ON THE BASIS OF RECIPROCITY.

6. WITH RESPECT TO THE BORDER COMMISSION, WISCHNEWSKI SAID THAT AN AGREEMENT ON THE ELBE WAS NOT POSSIBLE BUT THAT THE FRG WISHED TO WRAP UP THE WORK OF THE BORDER COMMISSION BY EXCLUDING THE ELBE QUESTION. THIS SHOULD BE TREATED IN THE BORDER COMMISSION. HE SAID IT WAS IMPORTANT NOT TO CHANGE THE SITUATION UNILATERALLY AND, IF THE GDR SOUGHT TO DO SO, AS IT RECENTLY HAD, THIS WOULD WORSEN THE ATTEMPTS TO IMPROVE THE SITUATION ON THE ELBE. HE MENTIONED THE RECENT INCIDENT INVOLVING THE GDR BUOYS IN THE ELBE AND KOHL, IN RESPONSE TO WISCHNEWSKI'S QUESTION, CONFIRMED THAT THE GDR HAD INTENTIONALLY SOUGHT TO DEFUSE THE PROBLEM BY REMOVING THE BUOYS.

7. WITH RESPECT TO BERLIN, WISCHNEWSKI MENTIONED THE BERLIN-HAMBURG AUTOBAHN, THE RAILWAY WORK IN WEST BERLIN FOR WHICH THE GDR IS STILL DEMANDING PAYMENT, DISCUSSION OF TRAFFIC FIGURES IN CONNECTION WITH THE LUMP SUM TRANSIT PAYMENTS, MINOR IMPROVEMENTS IN THE HELMSTEDT AUTOBAHN AND THE MARIENBORN BRIDGE. HE ALSO RAISED BERLIN TRAFFIC QUESTIONS INCLUDING THE NORTHERN CROSSING POINT AND THE TELTOW CANAL. WISCHNEWSKI SAID THAT IT MUST BE MADE CLEAR THAT THE SENAT IS ONLY AUTHORIZED BY THE ALLIES TO TALK ABOUT TECHNICAL QUESTIONS CONCERNING REOPENING THE TELTOW CANAL AND NOT THE CONTROL AND DOCUMENTATION OF VESSELS. HE ALSO MENTIONED THE SUEDEGELAENDE AND THE SPANDAU

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 BONN 13597 02 OF 05 191809Z

LOCK. WITH RESPECT TO THE LATTER, HE SAID THE NEGOTIATIONS HAD BEEN CONCLUDED AND AN AGREEMENT COULD BE SIGNED AT ANY TIME. HE NOTED THAT THE AGREEMENT HAD NOT BEEN SIGNED AT THE LAST MINUTE BECAUSE OF GDR DEMANDS WITH RESPECT TO ITS FORM. KOHL SAID THAT HE THOUGHT THAT COULD BE RESOLVED.

8. WITH RESPECT TO THE HAMBURG AUTOBAHN, WISCHNEWSKI EXPRESSED THE WELL KNOWN FRG DESIRE TO BEGIN NEGOTIATIONS IN 1978. WISCHNEWSKI ALSO EXPRESSED THE DESIRE FOR

AN INCREASE IN TRADE AND AN ENERGY TRANSMISSION LINE BETWEEN WEST BERLIN AND THE FRG FOR BOTH ELECTRICITY AND PERHAPS NATURAL GAS. HE INQUIRED WHETHER THE GDR WAS INTERESTED IN THE FRG'S PRIOR OFFER TO BUILD A NUCLEAR POWER PLANT IN THE GDR AND KOHL SAID THE GDR HAD NO INTEREST. FINALLY, WISCHNEWSKI RAISED THE QUESTION OF NON-COMMERCIAL PAYMENTS AND CLOSED BY NOTING THE DETAILED PREPARATION WHICH THE FRG HAD UNDERTAKEN AND THE WIDESPREAD PUBLIC INTEREST IN THE FRG-GDR NEGOTIATIONS.

9. KOHL EXPRESSED THE GDR'S THANKS FOR THE GOOD PREPARATION AND SAID HE WAS SPEAKING ON THE DIRECT INSTRUCTIONS OF HONECKER ISSUED WITH THE AGREEMENT OF THE POLITBURO AND AFTER CONSULTATION WITH "FRIENDLY STATES". THE NEGOTIATIONS WERE TO BE SEEN IN THE LIGHT OF THE HELSINKI FINAL ACT. NORMAL INTERSTATE RELATIONS BETWEEN THE FRG AND THE GDR WOULD HELP THEIR PEOPLES. HE AGREED THAT THAT WHICH HAS BEEN SETTLED CANNOT BE REINTRODUCED BUT BOTH PARTIES MUST WORK FOR PROGRESS SINCE STAGNATION WOULD BE DANGEROUS. THIS PROGRESS IS ONLY POSSIBLE ON THE BASIS OF INTERNATIONAL LAW, SOVEREIGN EQUALITY AND NON-INTERFERENCE IN INTERNAL AFFAIRS. DETENTE IS A LONG-TERM QUESTION FOR THE GDR. HIS SIDE RECOGNIZED THE CONSTITUTIONAL

CONFIDENTIAL

CONFIDENTIAL

PAGE 04 BONN 13597 02 OF 05 191809Z

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 BONN 13597 03 OF 05 191811Z
ACTION EUR-12

INFO OCT-01 ISO-00 ACDA-07 IO-13 TRSE-00 CIAE-00
DODE-00 PM-05 H-01 INR-07 L-03 NSAE-00 NSC-05
PA-01 PRS-01 SP-02 SS-15 USIA-06 DHA-02 CU-04
OES-07 OMB-01 EB-08 NRC-05 ERDA-05 FEA-01 /112 W
-----104432 191929Z /46

R 191748Z AUG 77
FM AMEMBASSY BONN

TO SECSTATE WASHDC 0787
INFO AMEMBASSY BERLIN
AMEMBASSY LONDON
AMEMBASSY MOSCOW
AMEMBASSY PARIS
USMISSION USBERLIN
USMISSION NATO

C O N F I D E N T I A L SECTION 03 OF 05 BONN 13597

DIFFICULTIES OF THE FRG BUT ARRANGEMENTS MUST BE MADE TODAY, TOMORROW OR LATER. THERE IS A NEED FOR CALM IN THE FRG IF PROGRESS IS TO BE MADE. PROGRESS IS PARTICULARLY DIFFICULT IF THE SOCIALIST STATES ARE CONSTANTLY LIBELED IN THE MEDIA. HE SAID THAT RELATIONS BETWEEN THE FRG AND THE GDR ARE TIED TO THE INTERNATIONAL SITUATION. THE POSITION OF THE FRG IN VIENNA (MBFR) AND BELGRADE FILLED THE GDR WITH CONCERN. RELATIONS BETWEEN THE TWO STATES REFLECTED THE GENERAL POLITICAL CLIMATE. HE SUGGESTED THAT THE FOREIGN OFFICE SHOULD BE BROUGHT MORE INTO THE PICTURE. KOHL THEN PROCEEDED TO CATALOG THE LIST OF IMPROVEMENTS WHICH HAD BEEN INTRODUCED SINCE 1971 INCLUDING INCREASED NUMBERS OF FRG VISITORS AND IMPROVEMENTS IN POSTAL, TELEPHONE, ROAD AND RAIL COMMUNICATIONS. HE SAID THAT FURTHER IMPROVEMENTS DEPENDED ON THE CONDITIONS
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BONN 13597 03 OF 05 191811Z

OUTLINED BY HONECKER IN THE "SAARBRUECKEN ZEITUNG" INTERVIEW. NOTING THAT THERE WERE 15,000 EMIGRANTS FROM THE GDR TO THE FRG IN 1976 AND THAT THE GDR WOULD AUTHORIZE FURTHER REUNIFICATIONS, HE SAID THE GDR REGRETS THE CONSTANT VIRULENT PRESS CAMPAIGN. HE ADDED THAT THOSE ALLOWED OUT OF THE GDR LOST THEIR GDR NATIONALITY AND WOULD THEREFORE BE TREATED AS FOREIGNERS IF THEY CAME BACK.

10. WITH RESPECT TO THE SCIENCE AND TECHNOLOGY AGREEMENT, KOHL SAID THAT THE GDR WOULD AWAIT THE OUTCOME OF THE FRG NEGOTIATIONS WITH THE USSR. HE PROPOSED AGREEMENTS REGARDING THE PHOSPHATE POLLUTION PROBLEM, A VETERINARY AGREEMENT, AND AN EXPANSION OF A PORTION OF THE HELMSTEDT AUTOBAHN TO SIX LANES. WITH REGARD TO THE BORDER COMMISSION, HE SAID IT MIGHT BE POSSIBLE TO CONCLUDE A PROTOCOL CONCERNING THE ALREADY COMPLETED WORK OF THE BORDER COMMISSION IF SUCH AN AGREEMENT WERE CONCLUDED AT AN APPROPRIATE LEVEL AND WITH THE APPROPRIATE DIGNITY. HE AGREED THAT THE ELBE QUESTION

IS STILL OPEN AND SAID AGREEMENTS ON FISHING, THE USE OF THE RIVER BY SPORT BOATS AND OTHER PROBLEMS WOULD BE EASIER TO ACHIEVE IF THE FRG ACCEPTED THAT THE BORDER RAN IN THE MIDDLE OF THE RIVER.

11. WITH RESPECT TO THE CITIZENSHIP QUESTION KOHL SAID THAT WHERE THERE ARE SEPARATE STATES THERE MUST BE SEPARATE NATIONALITIES, AND THAT THE FRG SHOULD STOP INTERFERING WITH THE GDR'S RELATIONS WITH THIRD STATES AND STOP GIVING ADVICE TO GDR CITIZENS ABROAD. HE CALLED FOR OBSERVANCE OF THE VIENNA CONVENTION, THE EXTRADITION OF WEINHOLD, THE DISSOLUTION OF SALZGITTER, AN INCREASE IN THE LUMP-SUM POSTAL PAYMENT

CONFIDENTIAL

PAGE 03 BONN 13597 03 OF 05 191811Z

TO DM 85 MILLION, AND STEPS TO END MISUSE OF THE TRANSIT WAYS. HE SAID THAT THE GDR WAS PREPARED TO OPEN 90 NEW TELEPHONE LINES BETWEEN THE FRG AND THE GDR AND ALSO OPEN NEW LINES IN BERLIN.

12. WITH REGARD TO THE TRANSIT WATERWAYS, KOHL SAID THAT THE PRESENT TRAFFIC WAS HARMING THE BANK AND THE GDR WAS COMPELLED TO INCREASE THE FEES, ESPECIALLY FOR BOATS WITH LARGE MOTORS. HOWEVER, THE GDR WAS READY TO REDUCE THESE FEES IF THE FRG WAS PREPARED TO BEAR PART OF THE COST OF THE MAINTENANCE.

13. KOHL REFERRED TO THE ALLIED MILITARY TRAINS, STATING THAT THE USSR HAD INFORMED THE GDR THAT THE ALLIES HAD IN FACT RECOGNIZED THE LEGAL JUSTIFICATION FOR THE GDR DEMAND FOR AN INCREASE IN PAYMENTS FOR BOTH PASSENGER AND FREIGHT TRAINS. HOWEVER, THE BUNDESBAHN HAD INFORMED THE REICHSBAHN THAT IT HAD NO AUTHORITY TO NEGOTIATE WITH THE REICHSBAHN ON THIS MATTER.

14. KOHL RAISED THE POSSIBILITY OF INCREASED TRANSIT PAYMENTS, ECONOMIC COOPERATION IN THIRD-COUNTRY MARKETS, THE STATUS OF THE GDR TRADE AND COMMERCIAL REPRESENTATION IN THE FRG, AND THE POSSIBILITY OF MIXED ENTERPRISES. AS FOR THE TREUHANDSTELLE FUER INTERZONEN HANDEL (TRUSTEESHIP OFFICE FOR INTER ZONE TRADE) IN WEST BERLIN WHICH NEGOTIATES PROTOCOLS FOR INNER-GERMAN TRADE, HE DID NOT CALL FOR ITS ABOLITION BUT SAID CERTAIN (UNSPECIFIED) ANTIQUATED ARRANGEMENTS SHOULD BE CHANGED. WITH RESPECT TO THE PERMANENT REPRESENTATIONS,, HE SAID THAT THEY SHOULD BE TREATED MORE LIKE EMBASSIES AS WAS CUSTOMARY UNDER INTERNATIONAL LAW AND THIS WOULD MAKE FRG-GDR RELATIONS EASIER.

15. ON THE SUBJECT OF ENERGY, KOHL REITERATED THE

CONFIDENTIAL

CONFIDENTIAL

PAGE 04 BONN 13597 03 OF 05 191811Z

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 BONN 13597 04 OF 05 191819Z
ACTION EUR-12

INFO OCT-01 ISO-00 ACDA-07 IO-13 TRSE-00 CIAE-00
DODE-00 PM-05 H-01 INR-07 L-03 NSAE-00 NSC-05
PA-01 PRS-01 SP-02 SS-15 USIA-06 DHA-02 CU-04
OES-07 OMB-01 EB-08 NRC-05 ERDA-05 FEA-01 /112 W
-----104533 191928Z /46

R 191748Z AUG 77
FM AMEMBASSY BONN
TO SECSTATE WASHDC 0788
INFO AMEMBASSY BERLIN
AMEMBASSY LONDON
AMEMBASSY MOSCOW
AMEMBASSY PARIS
USMISSION USBERLIN
USMISSION NATO

C O N F I D E N T I A L SECTION 04 OF 05 BONN 13597

GDR'S OFFER OF DECEMBER 1974 TO TRANSMIT 300 MEGAWATTS
OF ELECTRICITY TO WEST BERLIN. THE GDR WAS INTERESTED
IN HAVING THE FRG BUILD A 1500 MEGAWATT BROWN COAL
POWER STATION WHICH WOULD BE PAID FOR IN KIND BY
DELIVERY OF POWER TO WEST BERLIN. THE GDR WAS NOT
INTERESTED IN A NUCLEAR POWER STATION NOR WOULD THEY
AGREE TO A POWER LINK TO BERLIN. THEY WERE PREPARED
TO DISCUSS ENVIRONMENTAL QUESTIONS BUT ONLY IF THE
FEDERAL ENVIRONMENTAL OFFICE IN BERLIN WAS NOT INVOLVED.

16. KOHL SAID THAT HE HAD NO AUTHORITY TO TALK ABOUT
THE ROLE OF THE PERMANENT REPRESENTATION IN URGENT
FAMILY VISIT CASES AND REPRESENTATION BY THE PERMANENT REPRE-

SENTATION OF FAMILIES DESIRING REUNIFICATION, BUT THESE COULD BE
TAKEN UP AT A HIGHER LEVEL. HE SAID THE FRG AND THE
GDR VIEWS COMPLETELY DIVERGE ON THE POINT OF THE
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BONN 13597 04 OF 05 191819Z

REPRESENTATION OF WEST BERLINERS WHO ARE VISITORS TO THE
GDR. THIS IS LEGAL ONLY WHEN THE BERLINERS ARE IN THE
GDR, NOT WHEN THEY ARE ELSEWHERE, AND ASK THE PERMREP
TO PERFORM SERVICES FOR THEM IN THE GDR. (COMMENT:
THIS IS ALSO THE SOVIET POSITION. THE GDR HAS
INDICATED THEY WILL FOLLOW THE SOVIET LEAD.)

17. TURNING TO THE TAXATION OF TRUCKS, KOHL WAS
INSISTENT THAT THE FRG SHOULD NOT INTRODUCE LEGISLATION
IMPOSING TAXATION BEFORE DISCUSSING RECIPROCITY.
HIS SIDE WOULD REACT SHARPLY AND COULD, FOR INSTANCE,
RAISE FEES ON TRUCKS UNDER 9 TONS AND AUTOMOBILES.
HE SAID THAT STREET-USE FEES ARE AN INTERNAL MATTER
FOR THE GDR TO DECIDE ALONE. WITH RESPECT TO THE
HAMBURG AUTOBAHN HE REPEATED THAT NOTHING COULD BE DISCUSSED
UNDERWAY BEFORE 1979.

18. KOHL SAID THAT IN ORDER TO MAINTAIN NORMAL RELA-
TIONS WITH RESPECT TO WEST BERLIN, WEST BERLIN MUST
BE LEFT IN PEACE. THERE MUST BE NO NEW FRG AGENCIES
LOCATED THERE AND NO DEMONSTRATIVE SESSIONS OF STATE
ORGANS. HE SAID THAT THE GDR IS NOT PARTY TO THE QA
BUT THAT THE QA WOULD HAVE BEEN IMPOSSIBLE WITHOUT
ITS CONSENT. THE GDR FAVORS ITS STRICT OBSERVANCE
AND FULL IMPLEMENTATION. HE THEN MADE REFERENCE TO THE
RECENT BAUM STATEMENT AND PRESSURES TO LOCATE THE
NATIONAL FOUNDATION IN BERLIN. KOHL SAID THAT
QUESTIONS CONCERNING BERLIN WOULD BE NEGOTIATED BY
THE GDR ONLY WITH WEST BERLIN AND NOT WITH THE FRG; IN
SPEAKING OF THEM WITH WISCHNEWSKI, HE WAS DOING SO
PURELY FOR INFORMATION. HE THEN TURNED TO THE FOUR
WELL KNOWN BERLIN POINTS. HE SAID THE GDR WOULD AGREE
NEITHER TO THE SALE OF NOR AN EXCHANGE OF TERRITORY
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 BONN 13597 04 OF 05 191819Z

FOR THE DUCKBILL. FOR REOPENING OF THE TELTOW CANAL
THE GDR WANTS DM 90 MILLION AND IS NOT PREPARED TO
RECOGNIZE ANY FRG COMPETENCE OVER CANALS IN WEST
BERLIN. FOR THE SUEDEGELAENDE THE GDR WANTS MONEY AND
A FORMAL AGREEMENT. HE SAID THE GDR WAS PREPARED TO
CONCLUDE AN AGREEMENT ON THE SPANDAU LOCK IF THE FORM

OF THE AGREEMENT WAS SETTLED. HOWEVER, KOHL INDICATED THAT THIS PROBLEM WAS NOT INSURMOUNTABLE.

19. KOHL SAID THAT THE GDR WAS READY TO CONVERT 60 EXISTING SEMI-AUTOMATIC TELEPHONE CONNECTIONS TO FULLY-AUTOMATIC AND ADD 12 NEW ONES IF THE LUMP-SUM POSTAL PAYMENT IS INCREASED. HE RAISED THE PROBLEMS OF AIR NOISE FROM TEGEL AND SEWAGE TREATMENT AND SAID THAT THE GDR HAD SET A NEW DEADLINE OF OCTOBER 1, 1977 FOR THE DEGASSIFICATION OF BARGES. THIS WAS AN URGENT PROBLEM BUT NOT STATED AS AN ULTIMATUM.

20. WISCHNEWSKI REPLIED TO KOHL AND SAID THAT WITH REGARD TO THE NATIONALITY QUESTION KOHL KNOWS THE FRG LEGAL POSITION AND THAT THERE IS NO NEED TO REPEAT IT.

21. COMMENTING, STATE SECRETARY VAN WELL SAID THAT THE DISCUSSION HAD BEEN BUSINESSLIKE. THE WELL KNOWN DIFFERENCES OF POSITION WERE MADE VERY CLEAR BUT NEITHER SIDE HAD WANTED TO PLAY THESE UP. THE QUESTIONS OF THE BORDER AND NATIONALITY HAD BEEN EMPHASIZED BUT NOT IN TERMS WHICH SHOWED AN INTENT TO SLOW THE DISCUSSIONS DOWN. KOHL HAD SPOKEN ON BERLIN, THOUGH ONLY WITH A RESERVATION, AND THIS GAVE THE SENAT'S DISCUSSIONS A "ROOF". IN GENERAL, THE GDR HAD TWO AIMS: CASH AND BELGRADE. HE SAID HE THOUGHT THIS DISCUSSION PROVIDED A POINT OF DEPARTURE FOR LATER NEGOTIATIONS BUT NOTED CERTAIN PROBLEMS SUCH AS THE GDR ATTEMPT TO "DIVIDE" THE FRG FROM BERLIN, AS

CONFIDENTIAL

CONFIDENTIAL

PAGE 04 BONN 13597 04 OF 05 191819Z

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 BONN 13597 05 OF 05 191818Z
ACTION EUR-12

INFO OCT-01 ISO-00 ACDA-07 IO-13 TRSE-00 CIAE-00
DODE-00 PM-05 H-01 INR-07 L-03 NSAE-00 NSC-05
PA-01 PRS-01 SP-02 SS-15 USIA-06 DHA-02 CU-04

OES-07 OMB-01 FEA-01 EB-08 NRC-05 ERDA-05 /112 W

-----104486 191928Z /46

R 191748Z AUG 77

FM AMEMBASSY BONN

TO SECSTATE WASHDC 0789

INFO AMEMBASSY BERLIN

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

USMISSION USBERLIN

USMISSION NATO

C O N F I D E N T I A L SECTION 05 OF 05 BONN 13597

EXEMPLIFIED BY KOHL'S SEPARATE REFERENCES TO TELEPHONE LINES FOR THE FRG AND WEST BERLIN. HE SAID THAT THE GDR SHOWED SOME BUT NOT A GREAT DEAL OF FLEXIBILITY AND MENTIONED AS POSSIBLE POINTS OF NEGOTIATION THE CULTURAL AGREEMENT AND ENVIRONMENTAL QUESTIONS. HE COMMENTED THAT THIS WAS NOT AN "EARTH SHAKING AFFAIR".

22. UK DCM BULLARD ASKED WHETHER THE QUESTION OF A POSSIBLE INCREASE IN THE CEILING ON INVESTMENT GUARANTEES, WHICH HAS BEEN ALLUDED TO IN THE PAST, WAS RAISED. VAN WELL SAID THAT IT WAS MENTIONED AS A POSSIBILITY FOR STUDY IF OTHER NEGOTIATIONS PROCEEDED FAVORABLY.

23. BULLARD ALSO ASKED WHETHER A SCHMIDT-HONECKER MEETING WAS POSSIBLE, AS THE PRESS HAS SUGGESTED IN THE LAST FEW DAYS. VAN WELL ANSWERED THAT IN CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BONN 13597 05 OF 05 191818Z

CONNECTION WITH PERSONAL CONTACTS WHICH WERE UNDERTAKEN IN THE COURSE OF PREPARING THE SOUNDINGS, THE FRG RECEIVED AN INDICATION OF HONECKER'S INTEREST IN A PERSONAL MEETING. HE SAID THAT TIMING IS VERY IMPORTANT TO THE FRG AND THAT THE RIGHT TIME HAS NOT YET COME.

24. THE US DCM ASKED WHETHER HIS UNDERSTANDING WAS CORRECT THAT THERE WOULD BE NO GAUS/NIER NEGOTIATIONS UNTIL AFTER AUGUST 25. VAN WELL SAID THAT THIS WAS CORRECT AND THAT WISCHNEWSKI HAD SAID EVEN A THIRD KOHL/WISCHNEWSKI MEETING MAY BE NECESSARY. ONLY AFTER WISCHNEWSKI CONCLUDES THE SOUNDINGS WITH KOHL WILL THE NEGOTIATIONS RETURN TO THE PREVIOUS CHANNEL. SOME NEGOTIATIONS MAY BE CONDUCTED BY MINISTRIES IN BONN, E.G. BY THE MINISTRY OF JUSTICE, RESEARCH, ETC.

25. THE DCM ASKED WHETHER, LOOKING TOWARD THE SECOND MEETING, IT WOULD BE POSSIBLE TO DEFINE THE ISSUES WITH ANY MORE PRECISION. SPECIFICALLY, HE ASKED WHETHER ANY NEGOTIATING TOPICS WERE EXCLUDED. VAN WELL REPLIED THAT HE SAW A POSSIBLE NARROWING OF THE POSITIONS E.G. ON THE BORDER COMMISSION. PREVIOUSLY, IT WAS THOUGHT THAT THE GDR WOULD INSIST ON SETTling THE ELBE QUESTION BUT IT HAS NOW INDICATED IT MAY BE PREPARED TO CONCLUDE THE WORK WHICH THE BORDER COMMISSION HAS THUS FAR COMPLETED. HE ALSO SAID THAT VARIOUS TECHNICAL IMPROVEMENTS WERE POSSIBLE, FOR EXAMPLE THE PHOSPHOROUS POLLUTION OF THE WERRA RIVER. HE SAID HE DID NOT KNOW WHAT THE PROSPECTS WERE FOR THE FOUR MAJOR BERLIN TOPICS BUT NOTED THAT THE GDR DID NOT RAISE THE S-BAHN. HE ASSUMED THE ALLIES WOULD BE BRIEFED IN DETAIL IN BERLIN REGARDING THE KUNZE/MITDANK TALKS. VAN WELL BELIEVES THAT THE GDR IS PREPARED TO

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 BONN 13597 05 OF 05 191818Z

LAY THE CITIZENSHIP QUESTION TO REST IN THESE NEGOTIATIONS AND SAID THAT BOTH SIDES HAVE MADE THEIR POINTS. HE NOTED THAT KOHL SAID THAT WHILE NO SETTLEMENT MIGHT BE POSSIBLE NOW, ONE MIGHT BE POSSIBLE TOMORROW OR THE DAY AFTER. WITH RESPECT TO THE BERLIN ENERGY SUPPLY, KOHL APPEARED VERY INTERESTED. AT FIRST SIGHT, HE SAID THAT TRANSPORTATION, THE BORDER COMMISSION, NON-COMMERCIAL PAYMENTS, TELEPHONE COMMUNICATIONS AND POSTAL MATTERS APPEAR TO BE SUBJECTS FOR FUTURE DISCUSSION. WITH RESPECT TO THE REPRESENTATION OF THE INTERESTS OF WEST BERLINERS WHEN THEY ARE NOT IN THE GDR, HE BELIEVES THIS WILL BE VERY HARD FOR THE FRG TO ACHIEVE. HE SAID THE GDR IS INTERESTED IN A VETERINARY AGREEMENT, EXPANSION OF THE AUTOBAHN, JOINT VENTURES, AND COOPERATION IN THIRD-COUNTRY MARKETS. HOWEVER, THE FRG CANNOT COMPEL PRIVATE INDUSTRY TO UNDERTAKE SUCH COOPERATIVE VENTURES WITH THE GDR.

26. VAN WELL FOUND A SLIGHTLY POSITIVE NOTE IN THAT KOHL HAD IMPLICITLY ACCEPTED THE FRG/GDR "ROOF" FOR BERLIN MATTERS BY NOT REJECTING IT. HE SAID THAT KOHL EVEN WENT INTO THE DETAILS OF THE BERLIN ISSUES THOUGH HE DID SO WITH A RESERVATION.

STOESSEL

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: FOREIGN RELATIONS, NEGOTIATIONS, DIPLOMATIC COMMUNICATIONS
Control Number: n/a
Copy: SINGLE
Sent Date: 19-Aug-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977BONN13597
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D770300-0520
Format: TEL
From: BONN
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t19770845/aaaabman.tel
Line Count: 649
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 49270358-c288-dd11-92da-001cc4696bcc
Office: ACTION EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 12
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 77 BONN 13175
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 19-Nov-2004 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 1553679
Secure: OPEN
Status: NATIVE
Subject: FRG/GDR RELATIONS: VAN WELL REPORT TO ALLIES ON WISCHNEWSKI/KOHL SOUNDINGS
TAGS: PGOV, GC, GE, WB, BQG
To: STATE
Type: TE
vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/49270358-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009